

# Dumfries and Galloway Licensing Boards' Annual Functions Report

Licensing (Scotland) Act 2005, Section 9A

01/04/2020 - 31/03/2021



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#### 1. Introduction – Dumfries and Galloway Licensing Boards General

- 1.1 Dumfries and Galloway is a mainly rural area in South West Scotland. It covers approximately 2470 square miles with a population of around 148,790. The main settlements are Dumfries (including Heathhall/Locharbriggs) around 37,100 residents; Stranraer (approximately 10,600 residents) and Annan (approximately 8250 residents). All other settlements have populations under 5000. The region of Dumfries and Galloway is divided into four geographical areas (former District Council areas) as follows: Annandale and Eskdale, Nithsdale, Stewartry and Wigtownshire.
- 1.2 Each of these four areas has its own Divisional Licensing Board. The four Divisional Licensing Boards in Dumfries and Galloway are:
  - Annandale & Eskdale
  - Nithsdale
  - Stewartry
  - Wigtown
- 1.3 Each Licensing Board is responsible for the licensing and regulation of alcohol within their respective areas.
- 1.4 As at 31 March 2020, there were 611 (615 2019/20) licensed premises in Dumfries and Galloway. Within each Licensing Board Division, the breakdown is:

Board	2020/21	2019/20
Nithsdale	192	191
Wigtown	151	155
Annandale & Eskdale	157	158
Stewartry	111	111

#### Types of applications under the 2005 Act:

- 1.5 Under the 2005 Act, the four Divisional Licensing Boards are responsible for considering applications for:
  - occasional licences
  - provisional licences
  - temporary licences
  - personal licences
  - transfer of premises licences
  - variation of premises licences
  - · extension of licensing hours

#### 2. The Licensing Objectives

- 2.1 The Act sets out the following five licensing objectives ("the licensing objectives"):
  - (i) preventing crime and disorder
  - (ii) securing public safety
  - (iii) preventing public nuisance
  - (iv) protecting and improving public health
  - (v) protecting children and young persons from harm
- 2.2 The licensing objectives provide a basis for the administration of the licensing regime. They also provide potential reasons for refusal of an application, for the grant or variation of a premises licence or an occasional licence. Breach of the objectives may provide grounds for reviewing a premises licence. Conditions attached to a premises licence or an occasional licence may be based on any one or more of the licensing objectives.
- 2.3 In exercising its functions under the Act, the Board must have regard to the licensing objectives.

#### 3. Annual Functions Report

- 3.1 Section 9A of the Licensing (Scotland) Act 2005 requires Dumfries and Galloway Licensing Boards to publish an Annual Functions Report within 3 months of the end of the relevant financial year. This means that the Board's report for financial year 2020/21 would normally be published no later than 30 June 2021. However, Schedule 5 of the Coronavirus (Scotland) Act 2020 inserted an additional clause into the 2005 Act, providing the Board with a further 6 months if they were unable to publish their annual report by the end of June, due to reasons relating to Coronavirus.
- 3.2 Dumfries and Galloway's Divisional Licensing Boards must therefore prepare and publish an Annual Functions Report by 31 December 2021 for the financial year 2020-2021 (being 1 April 2020 to 31 March 2021).
- 3.3 An Annual Functions Report must include the following:
  - a statement explaining how each Board has had regard to the licensing objectives;
  - a statement explaining how each Board has had regard to the Statement of Licensing Policy and any Supplementary Policy Statement (including the Board's statement with regard to its duty to assess overprovision);
  - a summary of the decisions made by (or on behalf of) the Board during the financial year;
  - information about the number of licences held under the 2005 Act in each Board's area (including the number of occasional licences issued in each year); and
  - such other information about the exercise of each Board's functions as each Board considers appropriate.

3.4 In the year from 1 April 2020 to 31 March 2021, the Licensing Boards met as follows:

Board	2020/21	2019/20
Nithsdale:	5 times	4
Annandale &	5 times	5
Eskdale:		
Stewartry:	3 times	3
Wigtown:	4 times	5
Conjoined		1
meeting of all 4	n/a	
Boards		

- 3.5 Applications before each Board were dealt with in an open and transparent manner in accordance with the licensing legislation and the Boards Licensing Policy Statement.
- 3.6 Information and guidance was made available to persons wishing to apply for a licence, make representations or lodge objections.

#### 4. Summary of decisions made by the Boards

- 4.1 Each Divisional Licensing Board holds meetings to determine applications that cannot be dealt with via delegated powers (whereby a Licensing Board Hearing need not be held to determine an application and an authorised member of the licensing team may 'grant' certain applications).
- 4.2 The premises licences granted by the Boards in 2020/21 are detailed within the **Appendix**.
- 4.3 During the course of the year, 542 occasional licences were granted and 4 extended hours applications. For comparison purposes, during 2019/20 1,282 occasional licences and 177 extended hours were granted.
- 4.4 Any occasional licence and extended hours applications that attracted objections or representations were considered by the Convener of each Licensing Board in line with the Board's scheme of delegation, detailed within the Licensing Policy Statement.
- 4.5 In the course of the year, the Licensing Board granted 108 (2019/20 452) personal licences. None were revoked (2019/20 118).

#### 5. Reviews

#### **Premises Licence Reviews**

5.1 In the 2020-21 period, one application for review of premises licence was considered by the Board and no further action was taken. (2019/20 none)

#### Personal Licence Reviews

5.2 In the 2020-21 period, two reviews of a Personal Licence took place and no further action was taken in each case. (2019/20 two)

#### 6. Licensing Policy Statement

The Board's reviewed Licensing Policy Statement came into effect on 4 November 2018 and will exist for a maximum of 5 years. The Board may agree to prepare and publish Supplementary Statements within that period. The Policy Statement can be found at <a href="https://www.dumgal.gov.uk/article/15196/Divisional-Licensing-Boards">https://www.dumgal.gov.uk/article/15196/Divisional-Licensing-Boards</a>

#### 7. Licensing Standards Officers

- 7.1 Dumfries and Galloway Licensing Boards have 5 "HMO, Landlord Registration and Licensing Standards Officers" (LSOs):
  - Julia Farroll, Council Offices, Sun Street, Stranraer
  - Mary Irving, Council Offices, Sun Street, Stranraer
  - Amanda Green, Council Offices, Sun Street, Stranraer
  - Michael Collins, Municipal Chambers, Buccleuch Street, Dumfries
  - Robert Rome, Municipal Chambers, Buccleuch Street, Dumfries
- 7.2 The LSOs' general roles are:
  - Providing information and guidance concerning the operating of the Licensing (Scotland) Act 2005
  - Supervising the compliance by licence holders of the conditions of their licence and other requirements of the legislation
  - Providing mediation services for the purposes of resolving or avoiding disputes or disagreements between licence holders and any other persons.
- 7.3 The LSOs have dealt with numerous enquiries and complaints throughout the year with the majority being resolved without having to proceed formally to the Licensing Boards. Issues which repeatedly arise are:
  - Complaints of noise and anti-social behaviour at licensed premises
  - Outdoor drinking areas being extended without consent
  - Temporary outdoor drinking areas
  - Non payment of annual fees
- 7.4 During 2020/21, LSOs assisted Police Scotland in arranging a Bottle Marking Scheme in Stranraer. This ran during October and November 2020 and proved successful in identifying proxy purchases.
- 7.5 Some joint visits with Trading Standards were carried out in response to Covid regulations.
- 7.6 There were no routine visits to licensed premises due to the Pandemic.

#### 8. Statement on how the Boards exercise their functions

8.1 The Licensing (Scotland) Act 2005 as amended ("the Act") sets out regulations for the sale of alcohol and regulations for licensed premises and other premises on which alcohol is sold.

- 8.2 The Act is underpinned by five licensing objectives which the Board must have regard to when exercising its functions. These objectives are:
  - (i) Preventing crime and disorder
  - (ii) Securing public safety
  - (iii) Preventing public nuisance
  - (iv) Protecting and improving public health
  - (v) Protecting children and young persons from harm
- 8.3 The Licensing Boards are required by law to have a Licensing Policy Statement outlining how they will exercise their functions and duties under the Licensing (Scotland) Act 2005 (the 2005 Act) in order to promote each of the Licensing Objectives.
- 8.4 The current Policy Statement contains a range of issues pertaining to alcohol licensing and how the Board exercises its functions under the Licensing Scotland Act 2005 and can be found at <a href="https://www.dumgal.gov.uk/article/15196/Divisional-Licensing-Boards">https://www.dumgal.gov.uk/article/15196/Divisional-Licensing-Boards</a>
- 8.5 The Boards deal with all applications in accordance with the legislation and, in particular, the above five objectives, together with its Statement of Licensing Policy which is based on the objectives.

#### 9. Conclusion

This was an atypical year due to the coronavirus pandemic which caused licensed premises to be shut for most of the period. Nonetheless, the following continue to apply:

- 9.1 Each of the four Divisional Licensing Boards in Dumfries and Galloway are pleased to report that licensed premises are generally well run in their respective areas.
- 9.2 Overall, the Boards are generally satisfied that the licensed trade is upholding and promoting the five licensing objectives which underpin the functioning of the whole licensing system.
- 9.3 The Boards also recognise the efforts of the Licensing Service and external stakeholders (including Police Scotland) to ensure that licensed premises comply with the legislation and continue to uphold the licensing objectives.
- 9.4 Whilst the Boards recognise generally the good practice and effort of licence holders to ensure that the licensing objectives are upheld and promoted, they fully expect that licence holders ensure that this good practice continues.

# **Appendix**

# List of Applications granted by the Licensing Boards for Premises Licences – 2020-2021

# Wigtown

Lahore Karahi	On Sales
31 St John Street	
Stranraer	
DG9 7EW	

#### Annandale & Eskdale

Hugo's Bar and Restaurant	On and Off Sales
4 Bath Place	
Moffat	
DG10 9HJ	
Canonbie Post Office	Off Sales
Cross Keys Hotel	
Canonbie	
DG14 0SY	

# Stewartry

	1
St John's Town Services	Off sales
4 Ayr Road	
St Johns Town of Dalry	
Castle Douglas	
DG7 3SW	
The Galloway Soup Company Farm Shop & Tea Room	On and Off sales
17 High Street	
Dalbeattie	
DG5 4AD	

2019/20 for comparison	New Premises Licences granted
Wigtown	1 Off-Sales
	1 On and Off Sales
Annandale & Eskdale	1 On Sales
	3 Off Sales
Stewartry	2 On and Off Sales
Nithsdale	3 Off-Sales
	1 On and Off Sales